

论文
县域经济发展的激励结构及其代价----透视浙江县政扩权的新视角

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摘要:

过去三十年里,浙江通过县政扩权改革发展出了一套有效的次省级政府的激励结构,主要包括:利用省管县财政体制扩大次省级政府的范围;实施一系列以GDP增长为导向的财政政策;推行以扩大强县经济管理权限为主要内容的强县扩权以及相应的人事制度改革。正是这套激励结构与民营经济发展之间形成的互利耦合关系培育出了浙江发达的块状经济。但是,随着市场供求关系从供给短缺转变为产能过剩,要素禀赋结构从资本稀缺转变为资本溢出,由县政扩权带来的区域分割和中心城市的要素集聚能力不强等问题使浙江经济难以实现经济转型和产业升级。因此,适时地发展出新的次省级政府的激励结构来推动次省级政府的行为转型,对于浙江未来的发展至关重要。

关键词: 县政扩权 约束条件 块状经济 次省级政府的激励结构

Incentive Structure for County Economic Development and Its Costs : A New Perspective on the Reform of "Expanding the Powers of County Government" of Zhejiang Province

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Abstract:

Over the past 30 years , the Zhejiang Provincial Government has made reforms to expand the powers of the county government , by increasing the number of sub-provincial governments through a financial system of province directly-administrated counties , implementing growth-oriented fiscal policies , enlarging the economic power of rich counties , and reforming personnel management system . The reform measures have built an incentive structure for sub-provincial governments . There is a mutual coupling effect between the incentive structure for the sub-provincial government and the development of a private economy such that the county-level economies of Zhejiang Province have been sufficiently rapid . In such circumstances , the county-level economies of Zhejiang Province are shaped by many prosperous massive economies , each divided along county boundaries . This led to regional segmentation and weakened cities' ability to gather production factors . In the meantime , the shortage of market supply has been replaced by excess production capacity , and capital scarcity replaced by capital spillover . For the purpose of achieving an economic transformation and upgrading industry , it is essential to design a new incentive structure for sub-provincial governments .

Keywords: expanding the powers of county constraints massive economy incentive structure for sub-provincial government

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